Town & Country Planning Tomorrow Series Paper 20

### sharing the uplift in land values

a fairer system for funding and delivering housing growth

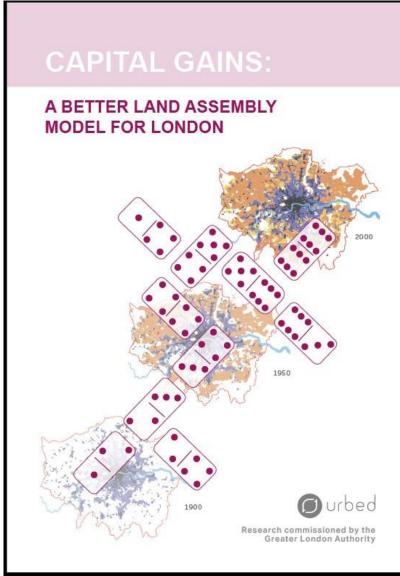


# FINANCING METROISATION

Dr Nicholas Falk www.urbedtrust.org

October 5<sup>th</sup> 2020

# Some other URBED reports on land



#### LAND FOR HOUSING:

Sharing the uplift in land values from growth and regeneration

Dr. Nicholas Falk

February 2019















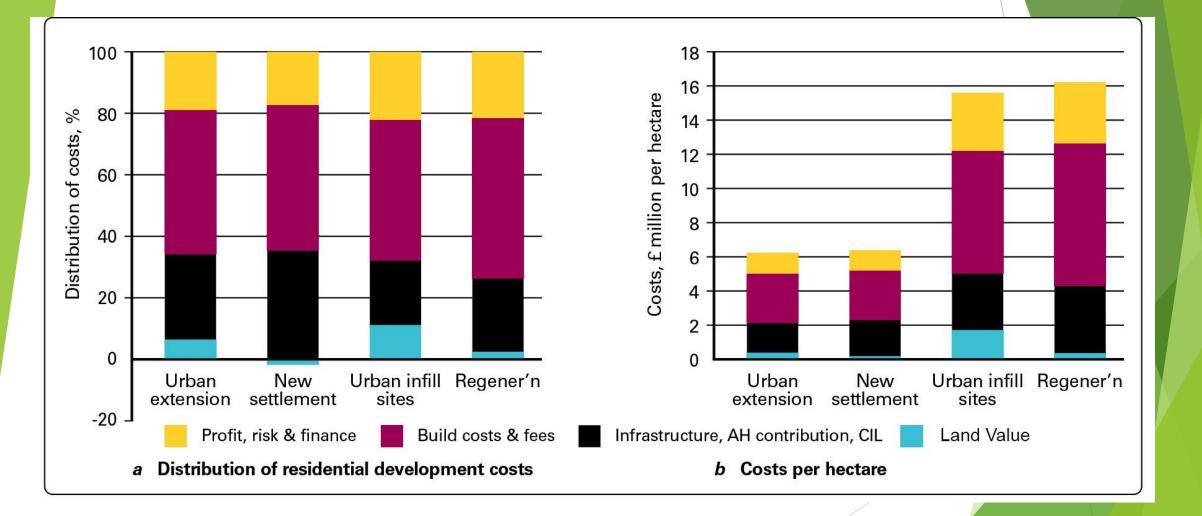








### Land value is a key variable



#### Source: Pete Redman



## Land Value Capture (LVC) should fund local infrastructure



infrastructure and changes in land use regulations

Increases in land value due to landowner's investments

Intrinsic land value

The government, on behalf of the general public, should keep this portion of the land value

Public service providers should capture this
 portion of the increment to cover the costs of public infrastructure and local service provision

Private landowners should profit from this portion of the increment

Land buyers (or lessees) pay sellers (lessors) to obtain the property rights of land

Source: H Suzuki et al.: Financing Transit-Oriented Development with Land Values. World Bank Group. Jan 2015

## Most livable cities use LVC e.g.



- Reducing sprawl, congestion and pollution (environmental balance)
- Boosting productivity (economic growth)
- Redistributing wealth (social justice)

Metro Rail Transit, Singapore :-





-: Ørestad, Copenhagen.

## Three main options for LVC



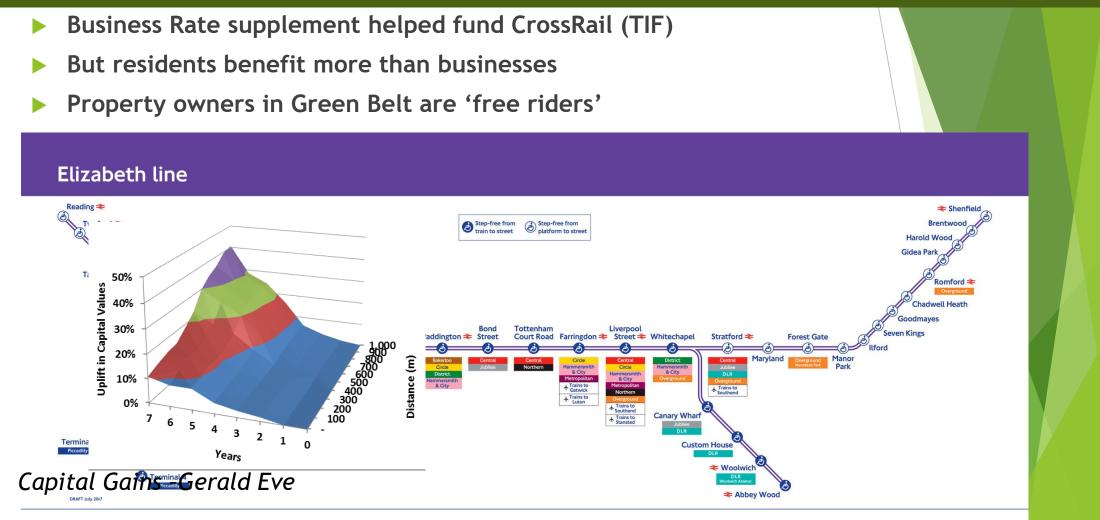
### 1: Tax developers

- Community Infrastructure Levy (CIL) raises only 10-25% of costs, perhaps half of uplift in all.
- Viability Tests make it hard to fund Affordable Housing
- Dutch 'First Choice' and German 'Urban Development Measures' work better ...



### 2. Charge those who benefit



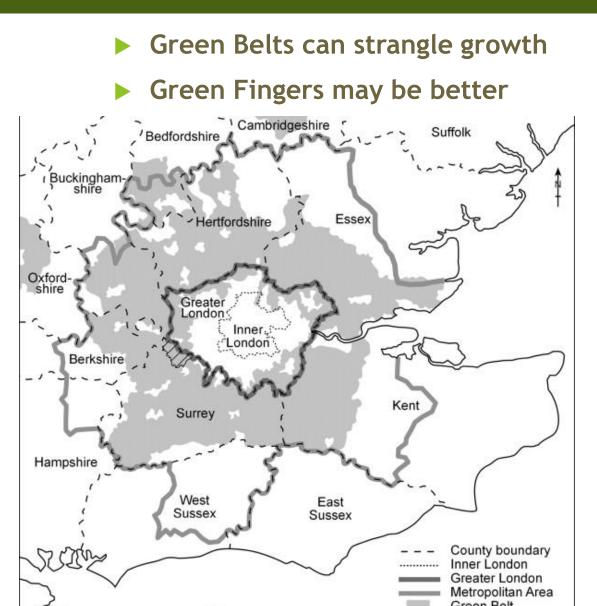


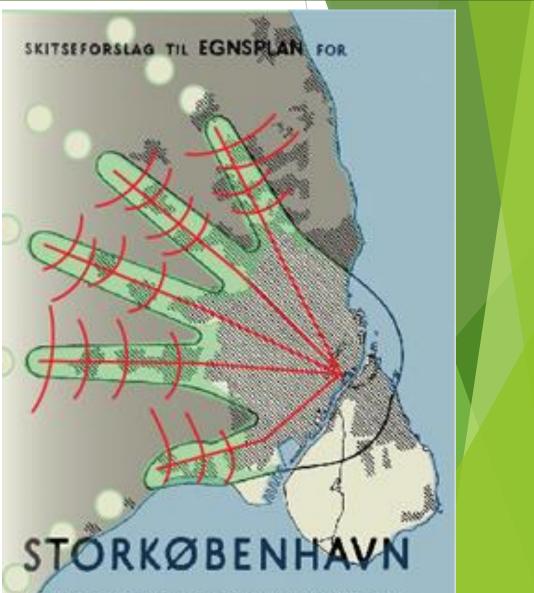


**MAYOR OF LONDON** 

### Copenhagen performs better

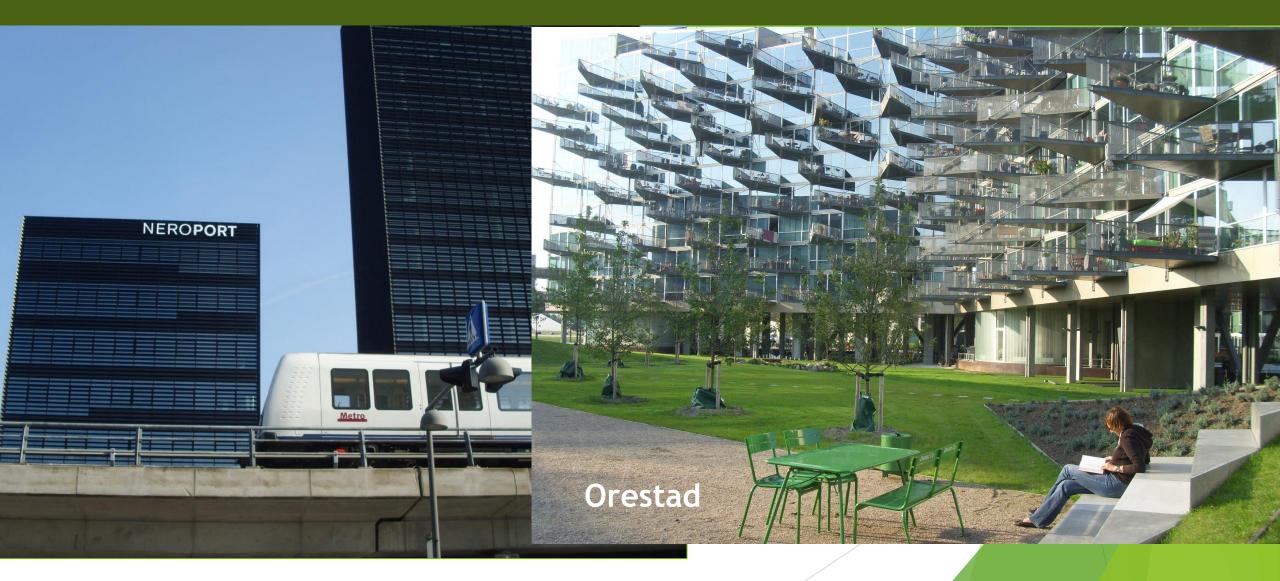






### Copenhagen's Metro was funded by LVC





# Germany develops under- used land to rebalance cities e.g. Freiburg





Aerial view of Rieselfeld, Freiburg

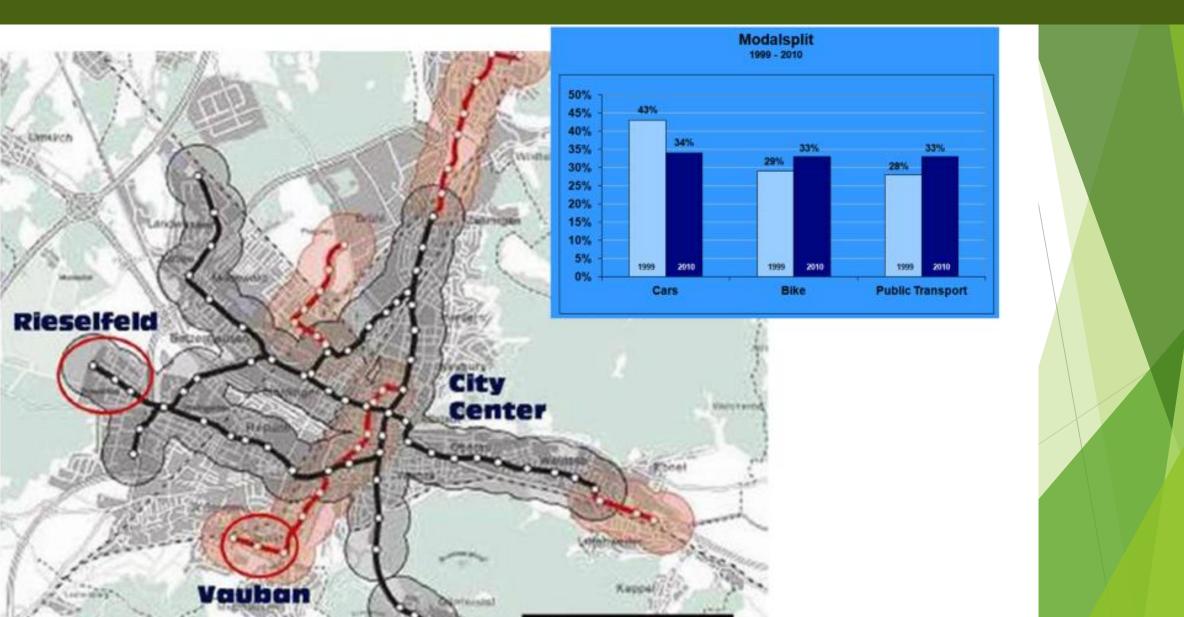


Housing built around courtyards in Rieselfeld



### Tram extensions and bikes keep car use down





## 3. Set up Land Assembly Zones



- Proposed in Capital Gains report for GLA
- Used in Kings Cross/HS1 and London Docklands /DLR



#### FINANCING TRANSIT-ORIENTED DEVELOPMENT WITH LAND VALUES

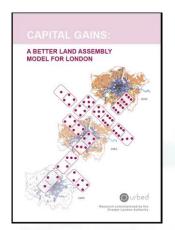
Adapting Land Value Capture in Developing Countries

Hiroaki Suzuki, Jin Murakami, Yu-Hung Hong, and Beth Tamayose



WORLD BANK GROUP







## Potential of Kings Cross visualised 35 years ago!



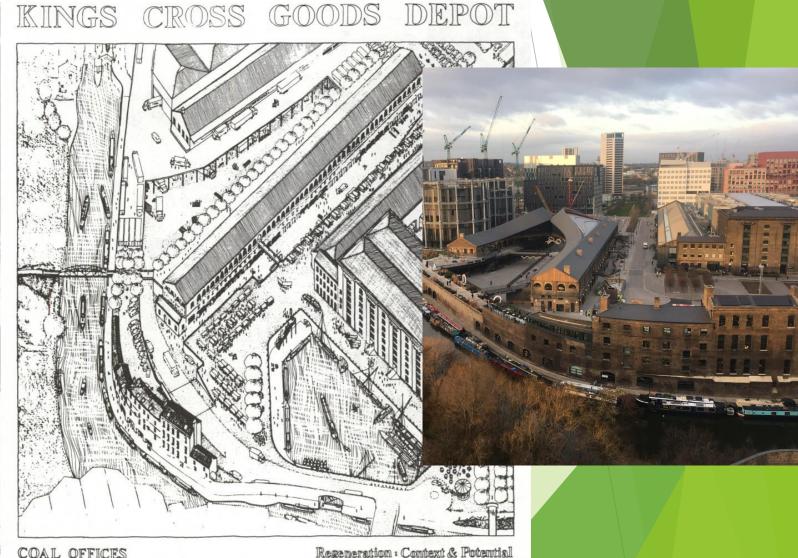
... The potential exists to create an interchange between at least three of the lines. making it unusually accessible from every point of the London compass . . .

• King's Cross station: does it have great potential?



### **Great opportunity** in central London

Covent Garden, Canary Wharf — and now King's Cross? Professor PETER HALL and NICHOLAS FALK discuss gettin the balance right on a site with enormous possibilities.



COAL OFFICES

# LVC helped KX benefit from High Speed One



- Former GNR goods yard
- Derelict in the 1970s with bad image
- Community initiative with SAVE in 1985
  saved historic buildings
- Developers LRC promoted office based scheme for over 50 ha but bankrupt in 1990s

#### Planning stages

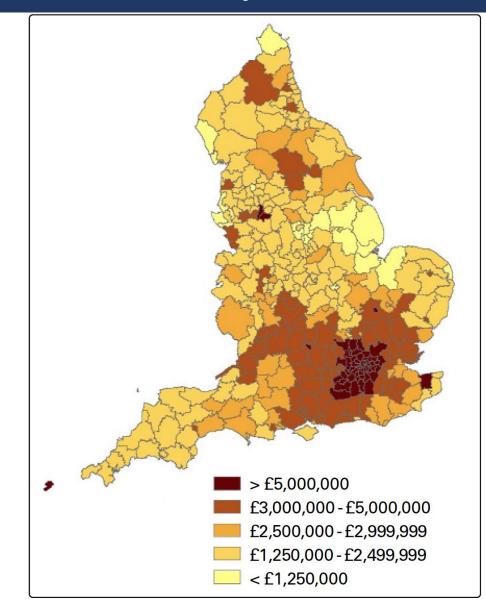
- Camden issued a planning brief c. 1987 and was 'minded to give planning permission in 1994
- 2. Developer Argent involved in KX since 2001 and public inquiry in 2008 approved framework
- 3. GLA designated KX as 'Opportunity Area' in 2004
- Opening CTRL at St Pancras in 2009 cut KX to 27 ha but created a new magnet (station cost £700m)



#### Financing stages

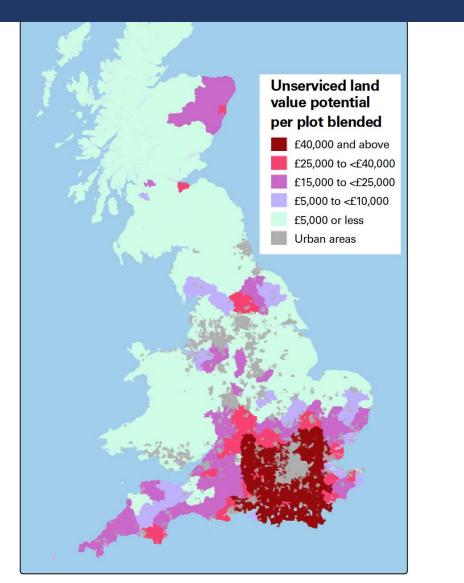
- 1. L&CR set up in 1994 and aimed to fund CTRL through LVC
- 2. KX Central Limited Partnership set up 2008 (Argent with L&CR)
- 3. Treasury took 73% of land and 36% of company
- Government land and shares sold in 2016 to Australian Pension Fund for £371m (not £500 m expected)

### Land values depend on demand



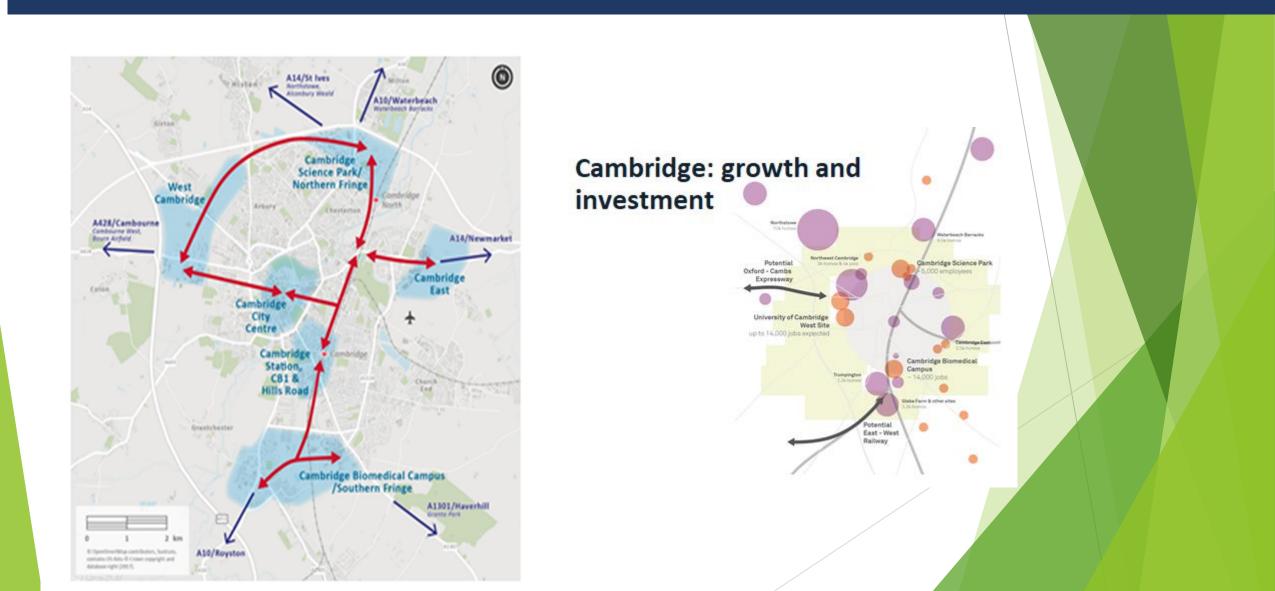
Source: Prof. Paul Cheshire, 2007 data

### LVC potential is greatest in the South East



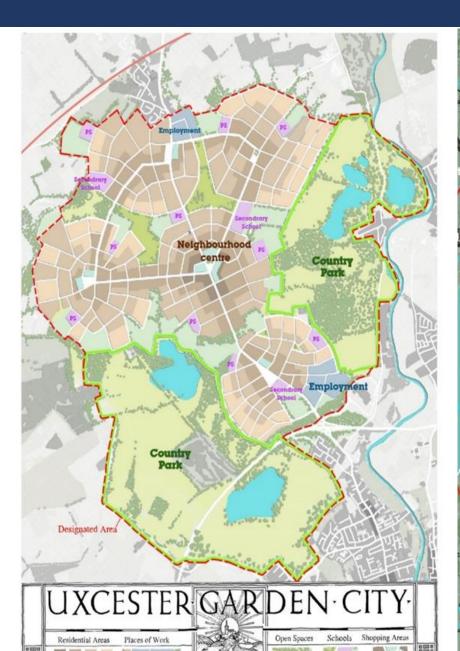
Source: Savills for Peter Freeman's Wolfson Economics Essay submission 2014, based on market conditions in 2013

### Cambridgeshire's Mayor wants LVC to fund a metro



## A Metro would turn Oxford into a Garden City

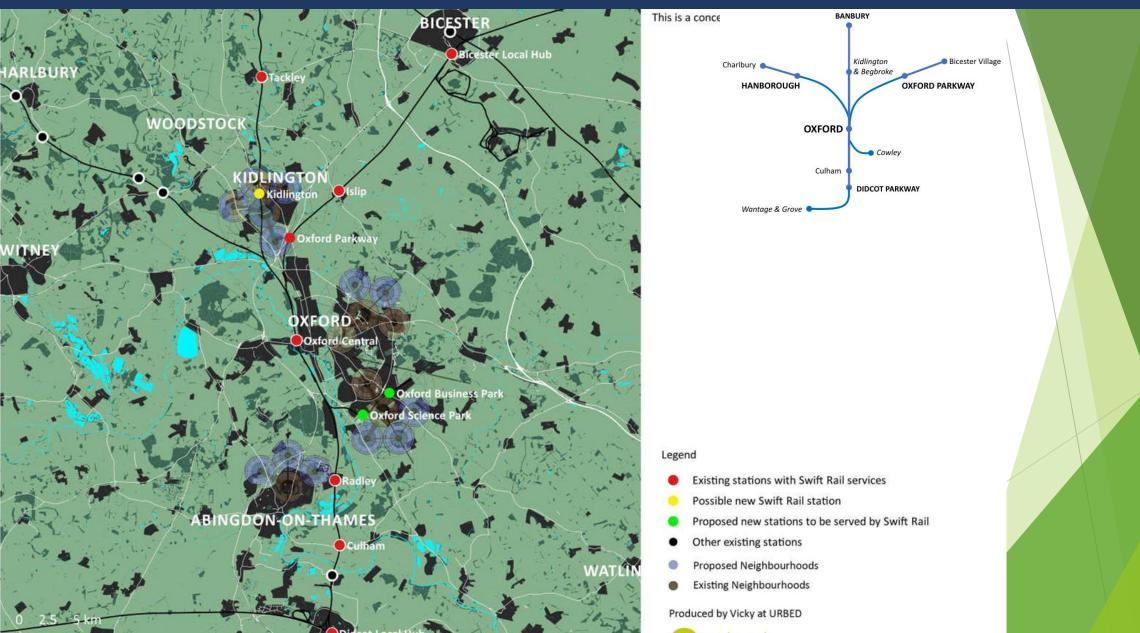






### The SpineLine forms the first stage

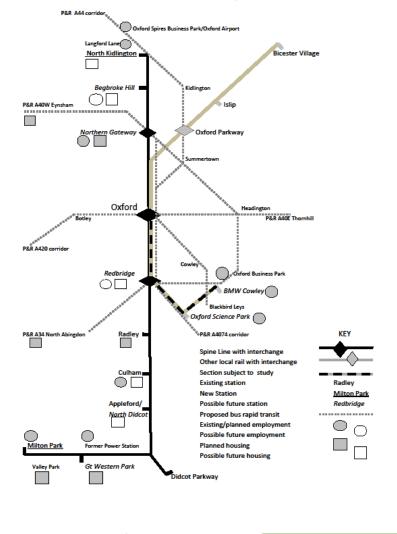






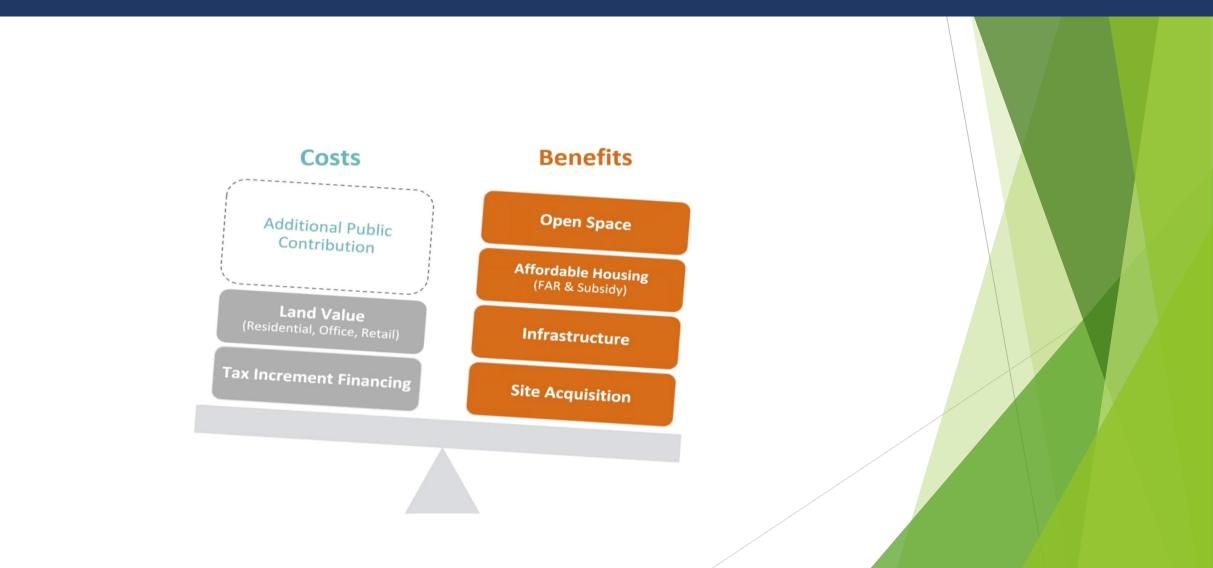
# The SpineLine could be phased at a cost perhaps of <u>f.130-150m</u>

- A. Use existing rail lines Oxford Central to Cowley plus new stations (£30m?)
- B. Then create a passing loop at Culham (£15m?)
- C. Develop neighbourhoods around new stations e.g. Begbroke/Kidlington (£7 m?)
- D. Finally extend to Milton Park/Grove (£60-80m?)



Source Oxford Metro report

# LVC could raise £600-720m to fund local infrastructure and affordable housing





# Oxfordshire Futures 2050



Achieving smarter growth in Central Oxfordshire

